RESEARCH REPORT SERIES (Statistics #2008-10)

## Calculating Coefficient of Variation for the Minimum Change School District Poverty Estimates and the Assessment of the Impact of Nongeocoded Tax Returns

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Report Issued: November 21, 2008

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# Calculating Coefficient of Variation for the Minimum Change School District Poverty Estimates and the Assessment of the Impact of Nongeocoded Tax Returns

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November 4, 2008

## 1 Introduction

In this paper, we propose a method that can be used in intercensal years to calculate the coefficient of variation (CV) for the Minimum Change method estimates of the number of children in poverty for school districts used in the Small Area Income and Poverty Estimates (SAIPE) program at the U.S. Census Bureau. The Small Area Income and Poverty Estimates program provides estimates for selected income and poverty statistics for states, counties and school districts. The Minimum Change methodology, outlined in Maples and Bell (2007), incorporates current IRS income tax data about sub-county-level poverty for school-age children. These estimates are used in the administration of federal programs and the allocation of federal funds to local areas. Additionally, we will attempt to empirically quantify the possible improvement in CV that might be made by improving the geocoding process (assigning the address of an income tax return to a census block) to reduce the percentage of nongeocoded exemptions. Comparisons of CVs using appropriate year IRS income tax data for school district poverty will be made against CVs using only the Census long-form CVs from 2000 and 1990. The Minimum Change method will use Census 2000 as the "previous census" when estimating poverty in 1990.

School district estimates for the number of poor children are the sum of their school district piece estimates. School districts that cross county lines are split into pieces that correspond to the intersection of county and school district. Making estimates at the level of a school district piece rather than as whole school district allows for a simpler method of controling the number of poor school-age children to the county level estimates to maintain consistency between different geographical levels.

## 2 The Minimum Change Method School District Piece Estimator

In 2007, the SAIPE program changed the school district estimator to include information from the IRS income tax data. The production estimator for school district piece j in county i has the form:

$$y_{ij} = \frac{\text{taxpoorshare}_{ij}\text{cpoor}_i}{\text{taxchildshare}_{ij}\text{cpop}_i} \text{ sdpop}_{ij}$$

where

- $taxpoorshare_{ij}$  is the Minimum Change share of the poor child tax exemptions
- taxchildshare<sub>ij</sub> is the Minimum Change share of all child tax exemptions
- $cpoor_i$  is the SAIPE county model estimate of the number of related children in poverty 5-17
- $cpop_i$  is the demographic county estimate of the number of related children ages 5-17
- $sdpop_{ij}$  is the demographic estimate of the number of related children ages 5-17 in the school district piece

Consistency between the estimates at different geographic levels is important. Also, it is assumed that the estimates for a higher aggregation (county compared to subcounty piece) are more accurate. Therefore, the estimator  $y_{ij}$  is raked to agree with the county estimate. The form of the raked estimator is:

$$y_{ij}^{r} = \frac{\operatorname{taxpoorshare}_{ij}\operatorname{sdpop}_{ij}}{\operatorname{taxchildshare}_{ij}} \frac{\operatorname{cpoor}_{i}}{\operatorname{cpop}_{i}} \times \frac{\operatorname{cpoor}_{i}}{\sum_{j} \frac{\operatorname{taxpoorshare}_{ij}\operatorname{sdpop}_{ij}}{\operatorname{taxchildshare}_{ij}} \frac{\operatorname{cpoor}_{i}}{\operatorname{cpop}_{i}}} = \frac{\frac{\operatorname{taxpoorshare}_{ij}\operatorname{sdpop}_{ij}}{\operatorname{taxchildshare}_{ij}}}{\sum_{j} \frac{\operatorname{taxpoorshare}_{ij}\operatorname{sdpop}_{ij}}{\operatorname{taxchildshare}_{ij}}} \times \operatorname{cpoor}_{i} = s_{ij}\operatorname{cpoor}_{i}}$$
(1)

where  $s_{ij}$  is the estimated raked school district piece to county poverty share using the SAIPE production estimation procedure. If we assume that the share  $s_{ij}$  is independent of the county estimated number of poor children cpoor<sub>i</sub>, then we can approximate a variance for  $y_{ij}^r$ :

$$Var(y_{ij}^r) \approx s_{ij}^2 Var(\text{cpoor}_i) + \text{cpoor}_i^2 Var(s_{ij})$$
<sup>(2)</sup>

Note that Eq(2) gives a Taylor expansion approximation of the variance for any estimate of the share that is uncorrelated with the county estimate.

The Minimum Change share (Maples and Bell 2007) uses the IRS income tax data where the data quality is good (as measured by the percent of tax exemptions able to be geocoded to census block geography) and moves towards the most recent census shares as the data quality in the IRS income tax data becomes less good.

The unraked estimator being used in production for the SAIPE program is similar to the POV-RT-MC-CEN estimator in Maples and Bell (2007). The POV-RT-MC-CEN estimator uses the Minimum Change algorithm on the IRS income tax data which are used to construct the poverty rate and the poverty rate is applied to a population estimate which is based on population shares from the most recent census. The slight difference is that the school district piece tax child poverty rate is used for the production estimator instead of the whole school district tax child poverty rate. Additionally, this form of the estimator allows for different (and better) population estimates for the school district piece.

#### **2.1** Parameterization of $Var(s_{ij})$

Let  $c_{ij}$  be the census long-form estimate of the true school district piece to county poverty share,  $\mu_{ij}$ . This estimate, which contains non-trivial sampling error variance, is the ratio of the estimated number of children in poverty in a school district piece to the corresponding estimated number of children in poverty in the county. The school district piece to county poverty share using the IRS income tax data also is an estimate of the true share,  $\mu_{ij}$ . One major difference between these two estimates is that  $s_{ij}$  can estimate the share for any year with the appropriate IRS income tax data, while  $c_{ij}$  can only make estimates for census years. There are three pieces of information,  $s_{ij}$ ,  $c_{ij}$  and  $Var(c_{ij}) = Var(e_{ij})$  available to estimate  $Var(s_{ij})$ . For a census year (e.g. 1990 or 2000), suppose  $\mu_{ij}$  is the true share, then:

$$s_{ij} = \mu_{ij} + \epsilon_{ij} \tag{3}$$

$$c_{ij} = \mu_{ij} + e_{ij} \tag{4}$$

where  $\epsilon_{ij}$  is the error from the estimated share  $s_{ij}$  and  $e_{ij}$  is the survey error from the census long-form estimate, which we assume is unbiased ( $E(e_{ij}) = 0$ ). It is also assumed that  $s_{ij}$  is an unbiased estimate of  $\mu_{ij}$ . Equations (3) and (4) imply

$$s_{ij} - c_{ij} = \epsilon_{ij} - e_{ij}$$
  

$$\Rightarrow E[(s_{ij} - c_{ij})^2] = Var(\epsilon_{ij}) + Var(e_{ij}) \quad \text{assuming } \epsilon_{ij} \perp e_{ij}$$
  

$$\Rightarrow E[(s_{ij} - c_{ij})^2] - Var(e_{ij}) = Var(\epsilon_{ij}) = Var(s_{ij}) \quad (5)$$

How reasonable is the assumption of independence between  $\epsilon_{ij}$  and  $e_{ij}$ ? The census long-form estimator  $c_{ij}$  contains sampling error. The SAIPE estimator,  $s_{ij}$ , uses data from the previous census (not the current census which determines  $c_{ij}$ ) and the IRS income tax data, thus the independence assumption seems

reasonable. The assumption of unbiasness (or equivalently zero mean for  $\epsilon_{ij}$ ) can be relaxed, then instead of  $Var(\epsilon)$  Equation (5) would estimate the mean squared error (MSE) which includes a bias squared term. Note that one could replace  $Var(s_{ij})$  with the MSE of  $s_{ij}$  for the formulas and derivations below.

There are several possibilities to estimate  $Var(s_{ij})$ . First, we could assume that the expectation in (5) is constant,  $\sigma^2$ , for all school district piece shares. Maples and Bell (2007) show, however, that the precision of the share estimators are not constant but depend on population size and geocoding rates. One could assume that the variance of each share is different,  $\widehat{Var}(s_{ij}) = (s_{ij} - c_{ij})^2 - \widehat{Var}(e_{ij})$ ; however, basing the estimate of the variance on a single point of data would make for a very noisy estimator. Since the shares are proportions, one could assume that the variance is proportional to  $\mu_{ij}(1 - \mu_{ij})$ . This gives a variance structure similar to a Beta distribution. We consider two structural assumptions for the variance of  $s_{ij}$ :

Parameterization A: 
$$Var(s_{ij}) = \mu_{ij}(1-\mu_{ij})\sigma_{ij}^2$$
 (6)

Parameterization B: 
$$Var(s_{ij}) = \mu_{ij}(1-\mu_{ij})\sigma_{ij}^2/\text{cpop}_i$$
 (7)

where  $\sigma_{ij}^2$  is the scalar effect to be estimated. Although we cannot estimate a unique  $\sigma_{ij}^2$  for every school district piece, the  $\sigma_{ij}^2$ 's can be split into k groups based on variables such as population size and geocoding rates such that the value of  $\sigma_{ij}^2 = \sigma_k^2$  is assumed to be constant within the group. We will substitute  $s_{ij}$  as a plug-in estimate for  $\mu_{ij}$ . Parameterization B explicitly takes county size into account, whereas Parameterization A can only reflect differences in county size through the parameterization of  $\sigma_{ij}^2$ .

Note that the parameterizations of  $s_{ij}$  given above can be assumed for other estimates of the school district piece to county share, e.g. shares estimated using previous census long-form data. The validity of the estimated  $\sigma_k^2$ 's depend on the parameterization being correct, which is very difficult to assess given the data available. However, comparisons of  $\hat{\sigma}_k^2$  for alternative methods for estimating the shares (Minimum Change vs previous census share) still have some validity even if the parameterization is wrong. The validity of the comparisons hold because we are comparing averages of  $\epsilon_{ij}^2$ .

# 3 Specification and Estimation of Variance Parameters

In the previous section, we gave two parametric forms for the variance of the within-county share of children in poverty. The unknown parameters  $\sigma_k^2$ , post-stratifying on county child population size and non-geocoding rate, will need to be estimated. The only datasets available to estimate the accuracy of the point estimates are the long-form data from the 1990 and 2000 censuses. An alternative specification for the  $\sigma_{ij}^2$ 's is to specify a parametric function of county child population size and non-geocoding rate for poor child tax exemptions. Finding a suitable parametric form was problematic, and therefore the post-stratification approach was chosen.

The two variables that will be used to split the 3,141 counties and their 20,176 associated school district pieces into various groups are county population for 5-17 year olds and the non-geocoding rate (within county) of the poor child tax exemptions. The cutoffs for the various splits were made to ensure that a reasonable number of counties would fall into each group in both the 1990 and 2000 censuses. The categories for the population size are: <2500, 2500-10k, 10k-100k and 100k+. The categories for the poor child exemption non-geocoding rates are: 0%, 0-10%, 10-20%, 20-30%, 30-40% and 40+%. The numbers of school district pieces for the 1990 and 2000 cross classifications are given in Tables 1 and 2.

Some of the cells in Tables 1 and 2 are too small to adequately estimate a separate  $\sigma_k^2$ , and therefore some of the cells within size categories will be collapsed to ensure at least 100 school district pieces in each post-strata. Table 3 shows which cells are collapsed together. Note that the first row with 0% non-geocoding rate is a special case of counties that only contain one piece (the county and school district piece are identical/coterminous). These pieces have a share of 100% of the county with certainty, and the parameter  $\sigma_k^2$  cannot be estimated given the parameterization.

## **3.1** Estimation of $\sigma_k^2$

The census long-form estimates for the school district piece to county share of children in poverty are measured with sampling error. We use the relation in Eq (5) to account for this source of variation so that we do not overestimate the  $\sigma_k^2$ 's. To estimate the  $\sigma_k^2$ 's for each of the twelve post-strata, we solve the following equations obtained by averaging (5) over school district pieces within post-stratum k, taking  $n_k^{-1} \sum_{(i,j) \in k} (s_{ij} - c_{ij})^2$  as an estimator of  $n_k^{-1} \sum_{(i,j) \in k} E(s_{ij} - c_{ij})^2$ , where  $n_k$  is the number of school district pieces in post-stratum k and we substitute from (6) and (7) for  $Var(s_{ij})$ .

Parameterization A  $\sum_{(i,j)\in k} [(s_{ij} - c_{ij})^2 - \widehat{Var}(e_{ij})] = \sigma_{ak}^2 \sum_{(i,j)\in k} s_{ij}(1 - s_{ij})$  $\Rightarrow \hat{\sigma}_{Ak}^2 = \frac{\sum_{(i,j)\in k} (s_{ij} - c_{ij})^2 - \widehat{Var}(e_{ij})}{\sum_{(i,j)\in k} s_{ij}(1 - s_{ij})}$ (8)

Parameterization B 
$$\sum_{(i,j)\in k} [(s_{ij} - c_{ij})^2 - \widehat{Var}(e_{ij})] = \sigma_{bk}^2 \sum_{(i,j)\in k} s_{ij}(1 - s_{ij})/\operatorname{cpop}_i$$
$$\Rightarrow \hat{\sigma}_{Bk}^2 = \frac{\sum_{(i,j)\in k} (s_{ij} - c_{ij})^2 - \widehat{Var}(e_{ij})}{\sum_{(i,j)\in k} s_{ij}(1 - s_{ij})/\operatorname{cpop}_i}$$
(9)

where the  $\widehat{Var}(e_{ij})$ 's are specified below. The main difference between parameterizations A and B is whether to explicitly take county population size into account or to have county size be averaged out in the post-strata.

For a county with J district pieces, let  $x_{ij} \in (x_{i1}, ..., x_{iJ})$  be the census long-form counts for school district piece j with corresponding sampling variances  $Var(x_{ij})$  for the number of children 5-17 in poverty. Let  $x_{i+} = \sum_j x_{ij}$  be the census long-form county total of the number of children 5-17 in poverty. It is assumed that the census long-form sampling errors are independent between the school district pieces. The variance of the within-county shares from the census long-form can be approximated by the Delta method.

$$c_{ij} = \frac{x_{ij}}{\sum_{j} x_{ij}}$$

$$Var(c_{ij}) = Var(e_{ij}) \approx \sum_{j'=1}^{J} \left[ \frac{\partial}{\partial x_{ij'}} \left( \frac{x_{ij}}{\sum_{j} x_{ij}} \right) \right]^2 \times Var(x_{ij'})$$

$$= \sum_{j' \neq j} \left( \frac{-x_{ij}}{x_{i+}^2} \right)^2 Var(x_{ij'}) + \left( \frac{1}{x_{i+}} + \frac{-x_{ij}}{x_{i+}^2} \right)^2 Var(x_{ij})$$

$$Var(e_{ij}) \approx \frac{(x_{i+} - x_{ij})^2 Var(x_{ij}) + x_{ij}^2 \sum_{j' \neq j} Var(x_{ij'})}{x_{i+}^4}$$
(10)

We will make eight different sets of estimates for  $\sigma_k^2$ : two years (1990 and 2000) by two parameterizations (A and B) by two share estimators, Minimum Change and previous census share. That is, we first let  $s_{ij}$ be the Minimum Change estimator under (1) and compute the  $\sigma_k^2$ 's. Next, we let  $s_{ij}$  be the previous census share estimator and compute a new set of  $\sigma_k^2$ 's. The estimates of the  $\sigma_k^2$ 's for the post-strata are given in Tables 4 (Parameterization A) and 5 (Parameterization B) for the Minimum Change Shares. Each table has the estimates from the 1990 and 2000 censuses and a combined estimate using sample size (from Tables 1 and 2) weighted average between the two censuses. Estimates of  $\sigma_k^2$  from using the Minimum Change shares over using the previous census shares. The reductions in the estimates of  $\sigma_k^2$  are very similar between the two parameterizations. Also, there is more reduction in the variance parameter as the county population size increases and as the non-geocoding rate decreases.

## 4 Comparing CVs for whole school district estimates

### 4.1 Creating CVs

 $\Rightarrow$ 

Using the estimated  $\sigma_k^2$ 's from Section 3.1 we can estimate the variance of  $s_{ij}$  and then estimate the variance of  $y_{ij}$  from (2). The variance of the estimated school district piece to county share  $s_{ij}$  is

- Parameterization A:  $\widehat{Var}(s_{ij}) = s_{ij}(1 s_{ij})\hat{\sigma}_{Ak}^2$
- Parameterization B:  $\widehat{Var}(s_{ij}) = s_{ij}(1 s_{ij})\hat{\sigma}_{Bk}^2/\text{cpop}_i$

The estimate of the number of children in poverty in a school district piece is assumed to be independent from the estimated number in school district pieces from other counties, and therefore the variance of the sum of the number of children in poverty for school district pieces (which are in different counties) is the sum of the variances:

$$\widehat{Var}(y_{sd}^r) = \widehat{Var}(\sum_{(i,j)\in sd} y_{ij}^r) = \sum_{(i,j)\in sd} \widehat{Var}(y_{ij}^r).$$

From the estimated variance for the number of related school age children in poverty, we can calculate the coefficient of variation,  $CV = \sqrt{\widehat{Var}(y_{sd}^r)}/y_{sd}^r$ .

#### 4.2 Comparisons of CVs

We will compare the CVs produced from the methodology detailed in Section 3 to the CVs from the direct estimates from the 1990 and 2000 census long-form surveys. Estimates of the CVs for both 1990 and 2000 used the weighted average version of the  $\sigma_k^2$ 's (bottom third of Tables 5-7) as this would be the set of  $\sigma_k^2$ 's to use for future years. The whole school districts are broken into groups defined by their population size (average size between 1990 and 2000). Whole school districts are used instead of school district pieces for this comparison because it is the whole school district estimates that are of interest.

Table 9 gives a comparison of the median CVs under the two parameterizations for the variance of the share. As expected, the CVs for both share based estimators are much higher than the CVs for the direct estimates using the long-form data. The CVs for the estimator using previous census shares are higher than the estimators using the Minimum Change shares with the exception of the smallest school districts for 2000. Additionally, parameterization B which explicitly uses county population size has lower median CVs than parameterization A across both years and both types of shares. These results are consistent with the evaluations done in Maples and Bell (2007, Section 4.2). It is not clear which parameterization, A or B, is a better estimator of the CVs. The smaller median CVs in parameterization B may understate the variability in the estimator. However, comparisons between estimators using the same parameterization are valid. The overall reduction in median CV by using the Minimum Change shares versus the previous census shares is around 20% and the reduction increases as the population size of the school district increases. The smaller median could be due to the noisy nature of the data.

One major question is how much improvement in the precision of our estimates might we expect to see if we could lower the non-geocoding rate to under 10% for all counties. We address this by cross classifying the whole school districts by nongeocoding rate and population size. For population size we collapse the categories used in Table 9 to: <1000, 1000-5000, 5000+. To create a nongeocoding rate for the whole school district, we take a weighted average of the nongeocoding rates for the school district pieces, weighted by the school district piece population size. The categories for average nongeocoding rate for school districts are: 0-10%, 10-20%, 20-30%, 30-40%, 40+%. Sample sizes are given in Table 10. Tables 11 and 12 give the CVs for 2000 and 1990 under parameterization A and Tables 13 and 14 give the CVs for parameterization B. Tables 15 and 16 give the ratio of Minimum Change CV to the previous census shares CV. Note that for districts with high non-geocoding rates, the ratios are close to 100% in Tables 15 and 16 which are reasonable because Minimum Change method is typically showing little or no difference from the previous census shares for these districts. To determine the potential gain in precision by lowering the nongeocoding rates we average the percentage decrease in CVs from 1990 and 2000 for each parameterization for the Minimum Change estimator compared to the previous census share. Under parameterization A, suppose we can lower the nongeocoding rates to under 10% for all counties. We would expect to see an additional decrease (relative to the CVs from the Minimum Change estimator) of 23% (see below for calculation) for the smallest districts (<1000), 25% for the medium sized districts (1000-5000) and 11% for the largest districts (5000+). Similarly, under parameterization B, we would expect to see an additional decrease of 12%, 23%and 12% for the small, medium and large school districts, respectively. The largest districts have smaller percentages of tax returns that are not geocoded and thus less room for improvement by decreasing the nongeocoding rate. Even with these improvements, CVs for school district estimates are high as there have been no surveys designed to make direct estimates for all school districts. The American Community Survey is designed to produce estimates for all school districts once five years of data have been collected (the first set of estimates will use the 2005-2009 survey data). Also, the availability of auxiliary data (such as IRS income tax data) applicable for school district pieces is limited.

The expected decreases in CVs are calculated from the results in Tables 15 and 16. The decreases for the small school districts under parameterization A are shown.

- 1. Decrease in 2000: 1 "0-10%" / "all rates" = 1-.722/1.008 = .28
- 2. Decrease in 1990: 1 "0-10%" / "all rates" = 1 .722/.889 = .18
- 3. Average the decreases from 2000 and 1990 is (.28+.18)/2 = 23%

## 5 Limitations

The methodology described in this report contains some strong assumptions and important limitations that will be explicitly listed here.

- To evaluate estimators and variances, the best dataset to make direct estimates comes from the longform survey of the decennial census. For school district pieces, these estimates have large relative errors (CVs) making it difficult to distinguish sampling error from estimation error.
- 2. In the Minimum Change method, sampling error variance in the previous census which anchors the Minimum Change estimates is not taken into account. This adds an additional source of error whose magnitude may vary across school districts. A similar argument can also be made for the previous census shares, as we do not take the previous census sampling error variance into account in the evaluation.
- 3. The 10-year time lag in the anchor dataset used in the Minimum Change and previous census share methods are likely to overstate the error when the anchor dataset is more current.
- 4. Results assume that the functional forms for  $Var(y_{ij})$  and stratification on county size and geocoding rate for  $\sigma_k^2$  gives reasonable approximation to the variance structure of the within-county shares.
- 5. We assume that the  $\sigma_k^2$  will remain constant over time (evaluations with 1990 and 2000 censuses show that this is rather suspect) and that the 1990 and 2000 censuses are both "typical," in order to justify taking the average of the  $\hat{\sigma}_k^2$ 's for use in intercensal years.
- 6. In calculating the gains made by potential improvements in the geocoding rate of the IRS tax returns, we assume the geocoding improvements do not add additional bias due to erroneous geocoding, i.e. placing the tax return in the wrong school district piece.

# References

Maples and Bell (2007), "Small Area Estimation of School District Child Population and Poverty: Studying Use of IRS Income Tax Data," Statistical Research Division Research Report Series (Statistics #2007-11), U.S Census Bureau.

| ] | NG rate   | $<\!2500$ | $250010\mathrm{k}$ | 10k-100k | 100k + | all sizes |
|---|-----------|-----------|--------------------|----------|--------|-----------|
|   | 0%        | 292       | 428                | 193      | 21     | 934       |
|   | 0-10%     | 65        | 169                | 2226     | 1996   | 4456      |
|   | 10-20%    | 353       | 1878               | 2430     | 211    | 4872      |
|   | 20-30%    | 626       | 1612               | 1056     | 0      | 3294      |
|   | 30-40%    | 680       | 1136               | 519      | 16     | 2351      |
|   | 40 + %    | 2081      | 1778               | 410      | 0      | 4269      |
| ŧ | all rates | 4097      | 7001               | 6834     | 2244   | 20176     |

Table 1: Number of school district pieces by size and nongeocoding rate from the 2000 census and 1999 IRS income tax data

Table 2: Number of school district pieces by size and nongeocoding rate from the 1990 census and 1989 IRS income tax data

| NG rate   | $<\!\!2500$ | $250010\mathrm{k}$ | 10k-100k | 100k + | all sizes |
|-----------|-------------|--------------------|----------|--------|-----------|
| 0%        | 312         | 432                | 171      | 19     | 934       |
| 0 - 10%   | 0           | 35                 | 1291     | 1181   | 2507      |
| 10-20%    | 0           | 423                | 1627     | 462    | 2512      |
| 20 - 30%  | 34          | 590                | 1156     | 109    | 1889      |
| 30 - 40%  | 117         | 724                | 1003     | 0      | 1844      |
| 40 + %    | 3756        | 5064               | 1654     | 16     | 10490     |
| all rates | 4219        | 7268               | 6902     | 1787   | 20176     |

Table 3: Cell groups that compose the 12 post-strata for estimation of  $\sigma_k^2$ 

| NG rate | $<\!\!2500$ | $250010\mathrm{k}$ | 10k-100k | 100k + |
|---------|-------------|--------------------|----------|--------|
| 0%      | 0           | 0                  | 0        | 0      |
| 0-10%   | 11          | 7                  | 3        | 1      |
| 10-20%  |             |                    | 4        | 2      |
| 20-30%  |             | 8                  | 5        |        |
| 30-40%  |             | 9                  | 6        |        |
| 40 + %  | 12          | 10                 |          |        |

| Year   | NG rate | <2500 | 2500-10k | 10k-100k | 100k+ |
|--------|---------|-------|----------|----------|-------|
| 2000   | 0-10%   | .048  | .021     | .010     | .003  |
|        | 10-20%  |       |          | .011     | .002  |
|        | 20-30%  |       | .025     | .008     |       |
|        | 30-40%  |       | .020     | .021     |       |
|        | 40 + %  | .061  | .019     |          |       |
| 1990   | 0-10%   | .029  | .013     | .007     | .009  |
|        | 10-20%  |       |          | .008     | .003  |
|        | 20-30%  |       | .024     | .011     |       |
|        | 30-40%  |       | .019     | .012     |       |
|        | 40 + %  | .062  | .023     |          |       |
| wt avg | 0-10%   | .047  | .019     | .007     | .005  |
|        | 10-20%  |       |          | .009     | .003  |
|        | 20-30%  |       | .025     | .011     |       |
|        | 30-40%  |       | .020     | .011     |       |
|        | 40 + %  | .062  | .022     |          |       |

Table 4: Estimates of  $\sigma^2_{Ak}$  under parameterization A using Minimum Change shares

Table 5: Estimates of  $\sigma_{Bk}^2$  under parameterization B using Minimum Change shares

|   | Year   | NG rate | $<\!\!2500$ | 2500-10k | 10k-100k | 100k+  |
|---|--------|---------|-------------|----------|----------|--------|
| _ | 2000   | 0-10%   | 7.09        | 10.34    | 15.91    | 50.35  |
|   |        | 10-20%  |             |          | 18.62    | 46.27  |
|   |        | 20-30%  |             | 12.06    | 21.99    |        |
|   |        | 30-40%  |             | 12.35    | 17.84    |        |
| _ |        | 40 + %  | 7.13        | 13.91    |          |        |
| _ | 1990   | 0-10%   | 7.57        | 10.68    | 17.91    | 167.25 |
|   |        | 10-20%  |             |          | 19.07    | 38.96  |
|   |        | 20-30%  |             | 17.72    | 22.72    |        |
|   |        | 30-40%  |             | 15.35    | 25.4     |        |
| _ |        | 40 + %  | 10.45       | 16.00    |          |        |
|   | wt avg | 0-10%   | 7.13        | 10.40    | 16.64    | 93.76  |
|   |        | 10-20%  |             |          | 18.78    | 40.99  |
|   |        | 20-30%  |             | 13.58    | 22.37    |        |
|   |        | 30-40%  |             | 13.52    | 23.43    |        |
|   |        | 40 + %  | 9.25        | 15.45    |          |        |

| Year   | NG rate  | $<\!\!2500$ | 2500-10k | 10k-100k | 100k+ |
|--------|----------|-------------|----------|----------|-------|
| 2000   | 0-10%    | .058        | .032     | .023     | .002  |
|        | 10-20%   |             |          | .018     | .006  |
|        | 20-30%   |             | .026     | .020     |       |
|        | 30 - 40% |             | .024     | .010     |       |
|        | 40 + %   | .069        | .022     |          |       |
| 1990   | 0-10%    | .029        | .027     | .022     | .023  |
|        | 10-20%   |             |          | .022     | .007  |
|        | 20-30%   |             | .033     | .022     |       |
|        | 30 - 40% |             | .022     | .020     |       |
|        | 40 + %   | .060        | .027     |          |       |
| wt avg | 0-10%    | .055        | .031     | .023     | .021  |
|        | 10-20%   |             |          | .019     | .007  |
|        | 20-30%   |             | .028     | .021     |       |
|        | 30 - 40% |             | .023     | .018     |       |
|        | 40 + %   | .063        | .026     |          |       |

Table 6: Estimates of  $\sigma_{Ak}^2$  under parameterization A using previous census shares

Table 7: Estimates of  $\sigma_{Bk}^2$  under parameterization B using previous census shares

|   | Year   | NG rate | <2500 | 2500-10k | 10k-100k | 100k+  |
|---|--------|---------|-------|----------|----------|--------|
| _ | 2000   | 0-10%   | 8.56  | 15.85    | 46.95    | 269.10 |
|   |        | 10-20%  |       |          | 32.18    | 141.69 |
|   |        | 20-30%  |       | 12.70    | 39.70    |        |
|   |        | 30-40%  |       | 14.83    | 21.32    |        |
| _ |        | 40 + %  | 9.07  | 16.12    |          |        |
| _ | 1990   | 0-10%   | 7.35  | 22.39    | 57.89    | 443.73 |
|   |        | 10-20%  |       |          | 52.56    | 94.38  |
|   |        | 20-30%  |       | 24.13    | 47.21    |        |
|   |        | 30-40%  |       | 17.71    | 42.01    |        |
|   |        | 40 + %  | 10.11 | 18.59    |          |        |
|   | wt avg | 0-10%   | 8.46  | 17.03    | 50.96    | 333.96 |
|   |        | 10-20%  |       |          | 40.39    | 107.52 |
|   |        | 20-30%  |       | 15.77    | 43.63    |        |
|   |        | 30-40%  |       | 15.95    | 36.63    |        |
|   |        | 40 + %  | 9.73  | 17.94    |          |        |

| Parameterization | NG rate  | $<\!2500$ | 2500-10k | 10k-100k | 100k + |
|------------------|----------|-----------|----------|----------|--------|
| А                | 0-10%    | 84.8%     | 62.5%    | 32.2%    | 26.2%  |
|                  | 10-20%   |           |          | 47.7%    | 38.2%  |
|                  | 20-30%   |           | 88.2%    | 51.4%    |        |
|                  | 30 - 40% |           | 84.6%    | 63.8%    |        |
|                  | 40 + %   | 98.4%     | 86.4%    |          |        |
| В                | 0-10%    | 84.3%     | 61.1%    | 32.7%    | 28.1%  |
|                  | 10-20%   |           |          | 46.5%    | 38.1%  |
|                  | 20-30%   |           | 86.1%    | 51.3%    |        |
|                  | 30-40%   |           | 84.8%    | 64.0%    |        |
|                  | 40 + %   | 95.1%     | 86.1%    |          |        |

Table 8: Ratio of  $\sigma_k^2$  estimates (Minimum Change vs previous census shares) using weighted average of 2000 and 1990

Note: values less than 100% indicate that Minimum Change shares had less prediction error compared to using previous census shares.

|      |   |          | Disti      | rict Populati | on Size   |        |               |
|------|---|----------|------------|---------------|-----------|--------|---------------|
| year | Estimator   | $<\!500$ | 500 - 1000 | 1000-2000     | 2000-5000 | 5000 + | all districts |
| 2000 | CV Census long-form                               | .321     | .237       | .208          | .164      | .091   | .216          |
|      | CV MC share (A)                                   | .765     | .438       | .348          | .294      | .212   | .437          |
|      | CV MC share (B)                                   | .684     | .404       | .312          | .245      | .150   | .382          |
|      | CV Cen share $(A)$                                | .698     | .502       | .436          | .427      | .352   | .521          |
|      | CV Cen share (B)                                  | .630     | .473       | .418          | .361      | .255   | .464          |
| 1990 | CV Census long-form                               | .420     | .294       | .217          | .179      | .104   | .235          |
|      | CV MC share (A)                                   | .738     | .421       | .335          | .294      | .209   | .424          |
|      | CV MC share (B)                                   | .625     | .362       | .292          | .247      | .161   | .360          |
|      | CV Cen share $(A)$                                | .771     | .502       | .443          | .436      | .347   | .548          |
|      | CV Cen share $(B)$                                | .654     | .448       | .402          | .375      | .263   | .465          |
|      | number districts                                  | 4418     | 2356       | 2636          | 2936      | 1988   | 14334         |
|      | avg reduction in CV<br>from Cen(A) to MC(A)       | -2.6%    | 14.4%      | 22.2%         | 31.8%     | 39.8%  | 19.3%         |
|      | avg reduction in $CV$<br>from $Cen(B)$ to $MC(B)$ | -2.1%    | 16.9%      | 26.4%         | 33.2%     | 40.0%  | 20.1%         |

| year | nongeo rate | <1000 | 1000-5000 | 5000 + |
|------|-------------|-------|-----------|--------|
| 2000 | 0-10%       | 625   | 1620      | 1107   |
|      | 10-20%      | 1148  | 1402      | 446    |
|      | 20-30%      | 1070  | 852       | 209    |
|      | 30 - 40%    | 1037  | 606       | 107    |
|      | 40 + %      | 2894  | 1092      | 119    |
| 1990 | 0-10%       | 295   | 956       | 692    |
|      | 10-20%      | 486   | 918       | 476    |
|      | 20-30%      | 483   | 568       | 215    |
|      | 30 - 40%    | 590   | 568       | 151    |
|      | 40 + %      | 4920  | 2562      | 454    |

Table 10: Number of whole school districts classified by size and average nongeocoding rate

Table 11: Median CVs for 2000 estimates of number of children in poverty for whole school districts - Parameterization  ${\rm A}$ 

| Estimator      | nongeo rate | <1000 | 1000-5000 | 5000 + |
|----------------|-------------|-------|-----------|--------|
| MC share $(A)$ | 0-10%       | 1.131 | .564      | .309   |
|                | 10-20%      | .711  | .303      | .133   |
|                | 20-30%      | .621  | .273      | .124   |
|                | 30-40%      | .603  | .232      | .118   |
|                | 40 + %      | .536  | .220      | .121   |
|                | all rates   | .620  | .326      | .212   |
| Cen share (A)  | 0-10%       | 1.565 | 1.081     | .597   |
|                | 10-20%      | .794  | .431      | .189   |
|                | 20-30%      | .589  | .334      | .168   |
|                | 30-40%      | .583  | .279      | .157   |
|                | 40 + %      | .532  | .247      | .147   |
|                | all rates   | .615  | .433      | .352   |

Table 12: Median CVs for 1990 estimates of number of children in poverty for whole school districts - Parameterization A

| Estimator      | nongeo rate | <1000 | 1000-5000 | 5000 + |
|----------------|-------------|-------|-----------|--------|
| MC share $(A)$ | 0-10%       | 1.325 | .813      | .373   |
|                | 10-20%      | 1.012 | .441      | .218   |
|                | 20-30%      | .827  | .340      | .154   |
|                | 30-40%      | .735  | .314      | .132   |
|                | 40 + %      | .518  | .223      | .110   |
|                | all rates   | .590  | .318      | .209   |
| Cen share (A)  | 0-10%       | 1.835 | 1.402     | .674   |
|                | 10-20%      | 1.624 | .756      | .372   |
|                | 20-30%      | 1.063 | .484      | .225   |
|                | 30-40%      | .963  | .441      | .193   |
|                | 40 + %      | .574  | .271      | .144   |
|                | all rates   | .663  | .441      | .347   |

| Estimator     | nongeo rate | <1000 | 1000-5000 | 5000 + |
|---------------|-------------|-------|-----------|--------|
| MC share (B)  | 0-10%       | 1.006 | .469      | .216   |
|               | 10-20%      | .644  | .268      | .104   |
|               | 20-30%      | .567  | .236      | .097   |
|               | 30 - 40%    | .523  | .204      | .085   |
|               | 40 + %      | .472  | .189      | .086   |
|               | all rates   | .551  | .279      | .150   |
| Cen share (B) | 0-10%       | 1.175 | .860      | .409   |
|               | 10-20%      | .744  | .393      | .150   |
|               | 20-30%      | .586  | .304      | .137   |
|               | 30 - 40%    | .530  | .253      | .117   |
|               | 40 + %      | .476  | .214      | .107   |
|               | all rates   | .565  | .392      | .255   |

Table 13: Median CVs for 2000 estimates of number of children in poverty for whole school districts - Parameterization  ${\rm B}$ 

Table 14: Median CVs for 1990 estimates of number of children in poverty for whole school districts - Parameterization  ${\rm B}$ 

| Estimator      | nongeo rate | <1000 | 1000-5000 | 5000 + |
|----------------|-------------|-------|-----------|--------|
| MC share $(B)$ | 0-10%       | 1.124 | .642      | .262   |
|                | 10-20%      | .944  | .398      | .180   |
|                | 20-30%      | .709  | .285      | .117   |
|                | 30 - 40%    | .586  | .251      | .102   |
|                | 40 + %      | .448  | .195      | .092   |
|                | all rates   | .506  | .270      | .161   |
| Cen share (B)  | 0-10%       | 1.468 | 1.200     | .498   |
|                | 10-20%      | 1.303 | .613      | .311   |
|                | 20 - 30%    | 1.047 | .430      | .170   |
|                | 30 - 40%    | .778  | .356      | .141   |
|                | 40 + %      | .494  | .235      | .126   |
|                | all rates   | .568  | .388      | .263   |

| year | nongeo rate | <1000  | 1000-5000 | 5000 + |
|------|-------------|--------|-----------|--------|
| 2000 | 0 - 10%     | 72.2%  | 52.1%     | 51.7%  |
|      | 10-20%      | 89.5%  | 70.3%     | 70.3%  |
|      | 20-30%      | 105.4% | 81.7%     | 73.8%  |
|      | 30-40%      | 103.4% | 83.1%     | 75.1%  |
|      | 40 + %      | 100.7% | 89.1%     | 82.3%  |
|      | all rates   | 100.8% | 75.3%     | 60.2%  |
| 1990 | 0-10%       | 72.2%  | 57.9%     | 55.3%  |
|      | 10-20%      | 62.3%  | 58.3%     | 58.6%  |
|      | 20-30%      | 77.8%  | 70.2%     | 68.4%  |
|      | 30-40%      | 76.3%  | 71.2%     | 68.3%  |
|      | 40 + %      | 90.2%  | 82.2%     | 76.3%  |
|      | all rates   | 88.9%  | 72.1%     | 60.2%  |

Table 15: Ratio of CVs - Minimum Change (A) over previous census share (A) for number of children in poverty for whole school districts by size and nongeocoding rate

Table 16: Ratio of CVs - Minimum Change (B) over previous census share (B) for number of children in poverty for whole school districts by size and nongeocoding rate

| year | nongeo rate | <1000 | 1000-5000 | 5000 + |
|------|-------------|-------|-----------|--------|
| 2000 | 0 - 10%     | 85.6% | 54.5%     | 52.8%  |
|      | 10-20%      | 86.5% | 68.1%     | 69.3%  |
|      | 20-30%      | 96.7% | 77.6%     | 70.8%  |
|      | 30-40%      | 98.6% | 80.6%     | 72.6%  |
|      | 40 + %      | 99.1% | 88.3%     | 80.3%  |
|      | all rates   | 97.5% | 71.1%     | 58.8%  |
| 1990 | 0-10%       | 76.5% | 53.5%     | 52.6%  |
|      | 10-20%      | 72.4% | 64.9%     | 57.8%  |
|      | 20-30%      | 67.7% | 66.2%     | 68.8%  |
|      | 30 - 40%    | 75.3% | 70.5%     | 72.3%  |
|      | 40 + %      | 90.6% | 82.9%     | 73.0%  |
|      | all rates   | 89.0% | 69.5%     | 61.2%  |